## AMENDED IN SENATE MAY 13, 2003 AMENDED IN SENATE MARCH 26, 2003 AMENDED IN SENATE MARCH 11, 2003

## **SENATE BILL**

No. 15

## **Introduced by Senator Alpert** (Principal coauthor: Senator Florez)

December 2, 2002

An act to amend Sections 17073.15, 17073.20, 17074.10, 17077.42, 17078.52, 17078.54, 17078.58, and 17078.62 of, and to repeal Section 17078.50 of, the Education Code, relating to education facilities.

## LEGISLATIVE COUNSEL'S DIGEST

SB 15, as amended, Alpert. School facilities.

Existing law provides that a school district is eligible to receive an apportionment for modernization of permanent school buildings over 25 years old or portable classrooms that are at least 20 years old and sets forth the manner in which the amount of funding a school district is eligible for is calculated.

Existing law conditions eligibility for a joint-use grant on, among other things, demonstration by a school district that it has a joint-use partner that has agreed to provide matching funds for 50% of the eligible costs, as specified.

This bill would allow an additional apportionment to be made for the modernization of permanent school facilities every 25 years following the date of the previous apportionment and, in the case of portable classrooms, every 20 years after the previous apportionment is made.

This bill would require the joint-use agreement to specify the contribution to be made by the school district and the joint-use partner

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toward the local share, requires and would require the contribution of the joint-use partner to be no less than 25% of the eligible *project* costs, and requires the joint-use partner and the school district to agree upon the time period for the contribution, as specified.

Existing law establishes a pilot program to determine the optimum method for providing school facilities funding for charter schools.

This bill would delete the reference to those provisions as being a pilot program.

Existing law provides for submission to the voters of the Kindergarten-University Public Education Facilities Bond Acts of 2002 and 2004 which would, in part, authorize the issuance of bonds for the purpose of funding K-12 school facilities, including, but not limited to, charter school facilities pursuant to the Leroy F. Greene School Facilities Act of 1998. Existing law also sets forth the manner of funding charter school facilities under the Kindergarten-University Public Education Facilities Bond Act of 2002 including, among other provisions, that the State Allocation Board and the California School Finance Authority provide funding for charter school facilities pursuant to that act.

This bill would set forth the manner of funding charter school facilities under the Kindergarten-University Public Education Facilities Bond Act of 2004 including, among other provisions, the authority for the State Allocation Board and the California School Finance Authority to provide funding for charter school facilities projects.

The bill would make technical and conforming changes.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

*The people of the State of California do enact as follows:* 

- 1 SECTION 1. Section 17073.15 of the Education Code is 2 amended to read:
- 3 17073.15. A school district is eligible to receive an
- 4 apportionment for the modernization of a permanent school
- 5 building that is more than 25 years old or a portable classroom that
  6 is at least 20 years old. A school district is eligible to receive an
- 7 additional apportionment for the modernization of a permanent
- 8 school building every 25 years after the date of the previous

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apportionment or a portable classroom every 20 years after the previous apportionment.

3 SEC. 2. Section 17073.20 of the Education Code is amended 4 to read:

- 17073.20. Funding may be approved for the modernization of any permanent school building that is more than 25 years old, or any portable classroom that is more than 20 years old, as described in Section 17071.30.
- 9 SEC. 3. Section 17074.10 of the Education Code is amended 10 to read:
  - 17074.10. (a) The board shall determine the total funding eligibility of a school district for modernization funding by multiplying the following amounts by each pupil of that grade level housed in permanent school buildings that satisfy the requirements of Section 17073.15:
  - (1) Two thousand two hundred forty-six dollars (\$2,246) for each elementary pupil.
  - (2) Two thousand three hundred seventy-six dollars (\$2,376) for each middle school pupil.
  - (3) Three thousand one hundred ten dollars (\$3,110) for each high school pupil.
  - (b) The board shall annually adjust the factors set forth in subdivision (a) according to the adjustment for inflation set forth in the statewide cost index for class B construction, as determined by the board.
  - (c) The board may adopt regulations to be effective until July 1, 2000, that adjust the amounts identified in this section for qualifying individuals with exceptional needs, as defined in Section 56026. The regulations shall be amended after July 1, 2000, in consideration of the recommendations provided pursuant to Section 17072.15.
  - (d) It is the intent of the Legislature that the amounts provided pursuant to this article for school modernization do not include funding for administrative and overhead costs.
  - (e) For a school district having an enrollment of 2,500 or less for the prior fiscal year, the board may approve a supplemental apportionment of up to two thousand five hundred dollars (\$2,500) for any modernization project assistance. The amount of the supplemental apportionment shall be adjusted in 2001 and every

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year thereafter by an amount equal to the percentage adjustment for class B construction.

- 3 SEC. 4. Section 17077.42 of the Education Code is amended 4 to read:
  - 17077.42. In order to be approved for a grant under this article, the applicant district shall demonstrate that it has complied with all of the following:
  - (a) The school district has entered into a joint-use agreement with a governmental agency, public community college, public college or public university, or a nonprofit organization approved by the board.
  - (b) The joint-use agreement specifies the method of sharing capital and operating costs, specifies relative responsibilities for the operation and staffing of the facility, and specifies the manner in which the safety of the pupils will be ensured.
  - (c) The joint-use agreement specifies the amount of the contribution to be made by the school district and the joint-use partner toward the 50 percent local share of eligible *project* costs. The contribution made by a joint-use partner shall be no less than 25 percent of eligible costs and may be made within a period of time to be agreed upon by the school district and the joint-use partner, but not to exceed 20 years. *project costs*.
  - (d) The school district demonstrates that the facility will be used to the maximum extent possible for both school and community purposes, or both school and higher education purposes, as applicable.
  - (e) (1) The project application qualifies for funding under paragraph (1) or (2) of subdivision (b) of Section 17077.40 and the school district has received all approvals necessary for apportionment under this chapter.
  - (2) The project qualifies for funding under paragraph (3) of subdivision (b) of Section 17077.40 and the school district has completed preliminary plans for the project and has received State Department of Education approval of the plans.
  - SEC. 5. Section 17078.50 of the Education Code is repealed.
- 36 SEC. 6. Section 17078.52 of the Education Code is amended 37 to read:
- 38 17078.52. (a) There is hereby established the Charter 39 Schools Facilities Program to provide funding to qualifying

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entities for the purpose of establishing school facilities for charter school pupils.

- (b) The 2002 Charter School Facilities Account is hereby established within the 2002 State School Facilities Fund established pursuant to subdivision (b) of Section 17070.40. The proceeds of bonds as set forth in subparagraph (A) of paragraph (1) of subdivision (a) of Section 100620 shall be deposited into the 2002 Charter School Facilities Account for the purposes of this article. Notwithstanding Section 13340 of the Government Code, funds deposited into the account are hereby continuously appropriated for the purposes of this article.
- (c) The 2004 Charter School Facilities Account is hereby established within the 2004 State School Facilities Fund established pursuant to subdivision (c) of Section 17070.40. The proceeds of bonds as set forth in subparagraph (A) of paragraph (1) of subdivision (a) of Section 100820, if approved by the voters, shall be deposited into the 2004 Charter School Facilities Account for the purposes of this article. Notwithstanding Section 13340 of the Government Code, funds deposited into the account are hereby continuously appropriated for the purposes of this article.
- (d) As used in this article, the following terms have the following meanings:
- (1) "Authority" means the California School Finance Authority established pursuant to Section 17172.
- (2) "Account" means the 2002 Charter School Facilities Account established within the 2002 State School Facilities Fund pursuant to subdivision (b) or the 2004 Charter School Facilities Account established within the 2004 State School Facilities Fund pursuant to subdivision (c).
- (3) "Preliminary apportionment" means an apportionment made for eligible applicants under this article in advance of full compliance with all of the application requirements otherwise required for an apportionment pursuant to this chapter. The process for making preliminary apportionments under this article shall be substantially identical to the process established for critically overcrowded schools pursuant to Sections 17078.22 to 17078.30, inclusive.
- (4) "Financially sound" means a charter school that has demonstrated, over a period of time determined by the authority, but not less than 24 months immediately preceding the submission

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 of the application, that it is a financially capable concern, as measured by criteria established by the authority.

- (e) The State Allocation Board shall, from time to time, transfer funds within the account to the California School Finance Authority Fund for the purposes of this article pursuant to the request of the authority as set forth in this article.
- SEC. 7. Section 17078.54 of the Education Code is amended to read:
- 17078.54. (a) An eligible project under this article shall include funding, as permitted by this chapter, for new construction of a school facility for charter school pupils, as set forth in this article. A new construction project may include, but is not limited to, the cost of purchasing and retrofitting an existing building, but may not exceed the amounts set forth in subdivision (b).
- (b) The maximum amount of the funding pursuant to this article shall be determined by calculating the charter school's per-pupil grant amount plus other allowable costs as set forth in this chapter. Funding shall be provided by the authority for new facility construction as set forth in Section 17078.58.
- (c) To be funded under this article, a project shall comply with all of the following:
- (1) (A) It shall meet all the requirements regarding public school construction, plan approvals, toxic substance review, site selection, and site approval, as would any noncharter school project of a school district under this chapter, including, but not limited to, regulations adopted by the State Architect pursuant to Section 17280.5 relating to the retrofitting of existing buildings, as applicable.
- (B) Notwithstanding any provision of law to the contrary, including, but not limited to subparagraph (A), the board, after consulting with the relevant regulatory agencies, shall, to the extent feasible, adopt regulations establishing a process for projects to be subject to a streamlined method for obtaining regulatory approvals for all requirements described in subparagraph (A), except for the requirements of the Field Act as defined in Section 17281 which shall be complied with in the same manner as any other project under this chapter.
- (2) It shall fund only new construction to be physically located within the geographical jurisdiction of a school district that has demonstrated construction grant eligibility as determined

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pursuant to Section 17072.10, and subdivision (e) of Section 17078.53, for at least the number of pupils set forth in the per-pupil grant request contained in the application.

(d) Facilities funded pursuant to this article shall have a 50 percent local share matching obligation that may be paid by the applicant through lease payments in lieu of the matching share, or as otherwise set forth in this article, including, but not limited to, Section 17078.58.

- (e) The authority may charge its administrative costs against the respective 2002 or 2004 Charter School Facilities Account, which shall be subject to the approval of the Department of Finance and which may not exceed 2.5 percent of the account.
- SEC. 8. Section 17078.58 of the Education Code is amended to read:
- 17078.58. (a) Funding granted pursuant to this article may not exceed 100 percent of the total allowable project costs as determined by calculating double the per-pupil grant eligibility as set forth in Section 17072.10, and subdivision (e) of Section 17078.53, plus 100 percent of all other allowable construction project costs, as appropriate to the project, that would otherwise be available to school district projects as set forth in this chapter.
- (b) The local share equivalent shall be collected in the form of lease payments or otherwise as set forth in this article.
- (c) Lease payments in lieu of local share payments, and any other local share payments made pursuant to this article, shall be made to the State Allocation Board for deposit into the respective 2002 or 2004 Charter School Facilities Account. Funds deposited into the account pursuant to this section may be used by the board only for a purpose related to charter school facilities pursuant to this article.
- SEC. 9. Section 17078.62 of the Education Code is amended to read:
- 17078.62. (a) As a first priority, the existing charter school shall be permitted to continue to use the facility until it is no longer needed by the charter school for charter school purposes.
- (b) If the charter school occupying a facility funded pursuant to this article ceases to utilize the facility for a charter school purpose, all of the following apply:
- (1) If the charter school is no longer using the facility because the school district in which the charter school is located has

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revoked or declined to renew the charter, the school district, as a necessary component of the first priority established in subdivision (a), may not immediately occupy the facility, but shall allow a reasonable time, not to exceed six months, for completion of the review process contemplated in Section 47607 or 47607.5.

- (2) As a second priority, any qualifying successor charter school shall be permitted to meet its facility needs by occupying the facility on equal terms as the prior charter school occupant.
- (3) As a third priority, the school district in which the charter school is physically located may notify the authority and take possession of the facility and make the facility available for continued use as a public school facility.
- (4) If the school district in which the charter school is physically located elects to take possession of a facility pursuant to paragraph (3), it shall pay the balance of the unpaid local matching share or demonstrate that it is willing and able to continue to make the lease payments in lieu of the local matching share on the same terms. However, the payments shall be reduced or eliminated, as appropriate, if the school district complies with all of the following:
- (A) It demonstrates that it would have been eligible for hardship funding under Article 8 (commencing with Section 17075.10) at the time that the application for funding the facility under this article was originally submitted.
- (B) It certifies to the board that it will utilize the facilities for public school purposes for a period of at least five years from the date that it occupies the facility.
- (5) If the school district declines to take possession pursuant to paragraph (3), or if the facility is subsequently no longer needed for public school purposes, the school district shall dispose of the facilities in a manner otherwise applicable to the disposal of surplus public schoolsites. Any unpaid local matching share shall be paid from the net proceeds, if any, of the disposition and shall be deposited into the respective 2002 or 2004 Charter School Facilities Account. To the extent that funds remain from the proceeds of the disposition after repayment of the local matching share, any security interest granted to a person or entity pursuant to subparagraph (B) of paragraph (3) of subdivision (a) of Section 17078.57 shall be satisfied.

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(6) If the lease payments in lieu of the local matching share are fully paid, the school district shall continue to hold title to the facility, in trust, for the benefit of the state public school system. The school district shall permit continued use of the facility for charter school purposes as long as the facility is needed for those purposes.

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